

STATE OF SOUTH CAROLINA

(Caption of Case)

Annual Review of Purchased Gas Adjustment and Gas
Purchasing Policies of Piedmont Natural Gas
Company, Inc.

BEFORE THE
PUBLIC SERVICE COMMISSION
OF SOUTH CAROLINA

COVER SHEET

DOCKET
NUMBER: 2013 - 4 - G

(Please type or print)

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☐ Request for item to be placed on Commission's Agenda expeditiously

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<input checked="" type="checkbox"/> Gas	<input type="checkbox"/> Certificate	<input type="checkbox"/> Petition for Rulemaking	<input type="checkbox"/> Response
<input type="checkbox"/> Railroad	<input type="checkbox"/> Comments	<input type="checkbox"/> Petition for Rule to Show Cause	<input type="checkbox"/> Response to Discovery
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<input type="checkbox"/> Transportation	<input type="checkbox"/> Discovery	<input checked="" type="checkbox"/> Prefiled Testimony	<input type="checkbox"/> Subpoena
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<input type="checkbox"/> Water/Sewer	<input type="checkbox"/> Expedited Consideration	<input type="checkbox"/> Proposed Order	<input type="checkbox"/> Other: _____
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**Before the
Public Service Commission of South Carolina
Docket No. 2013-4-G**

**Annual Review of Purchased Gas Adjustment and Gas Purchasing Policies
of
Piedmont Natural Gas Company, Inc.**

**Testimony
of
Sarah E. Stabley**

**On Behalf Of
Piedmont Natural Gas Company, Inc.**



June 4, 2013

1 **Q. Please state your name and your business address.**

2 A. My name is Sarah E. Stabley. My business address is 4720 Piedmont Row
3 Drive, Charlotte, North Carolina.

4 **Q. By whom and in what capacity are you employed?**

5 A. I am employed by Piedmont Natural Gas Company, Inc., (Piedmont) as the
6 Manager of Gas Supply and Wholesale Marketing.

7 **Q. Please describe your educational and professional background.**

8 A. I graduated from Queens University of Charlotte in May of 2004 with a
9 Bachelor of Arts Degree in Business Administration. I joined Piedmont as a
10 Collector/Meter Reader in our field operations in December of 1998. In
11 March 2001 I took a position in Gas Control as a Schedule Confirmation
12 Analyst. In November 2004 I was hired as a Gas Supply Representative in
13 the Gas Supply department. In 2008 I was promoted to Manager of Gas
14 Supply & Wholesale Marketing.

15 **Q. Please describe the scope of your present responsibilities for Piedmont?**

16 A. My current major responsibilities are supervision of long and short-term
17 purchasing of supply and secondary wholesale marketing.

18 **Q. Have you previously testified before this Commission or any other**
19 **regulatory authority?**

20 A. Yes. I testified in last year's SC Prudence Hearing Docket No. 2012-4-G.

21 **Q. What is the purpose of your testimony in this proceeding?**

1 A. My testimony will describe Piedmont's gas purchasing policies. This
2 testimony is in response to the Commission's directive issued in Order No.
3 88-294 dated April 6, 1988 requiring "... annual public hearings ... to
4 review the Company's ... gas purchasing policies" and in response to the
5 Commission's Order establishing pre-filing deadlines in this docket.

6 **Q. What is the period of review in this docket?**

7 A. The review period is April 1, 2012 through March 31, 2013.

8 **Q. Please explain Piedmont's gas purchasing policies.**

9 A. Piedmont has previously utilized and continues to maintain a "best cost" gas
10 purchasing policy. This policy consists of five main components, 1) the
11 price of the gas, 2) the security of the gas supply, 3) the flexibility of the gas
12 supply, 4) gas deliverability, and 5) supplier relations. As all of these
13 components are interrelated, we continue to weigh the relative importance of
14 each of these factors when developing the overall gas supply portfolio to
15 meet the needs of our customers.

16 **Q. Please describe each of the five components.**

17 A. 1) The "price of the gas" refers to the final cost of gas delivered to
18 Piedmont's city gates. The majority of Piedmont's supply purchases take
19 place at "pooling points" into the pipeline on which Piedmont holds firm
20 transportation capacity rights. In the case of "bundled" city gate supply
21 purchases, Piedmont may pay the gas supplier an all-inclusive price that
22 covers the cost of gas, fuel and transportation charges. The use of storage

1 services may add additional injection, withdrawal, and related fuel charges
2 to the city gate cost of gas. In order to accurately assess prices at a
3 comparable transaction point, Piedmont evaluates purchase prices at the
4 receipt point and adds the applicable fuel and transportation costs associated
5 with delivery to our pipeline city gate points.

6 2) "Security of gas supply" refers to the assurances that the supply of gas
7 will be available when required. It is imperative to maintain a high level of
8 supply security for Piedmont's firm customers. Security of gas supply is
9 less important for our interruptible customers who have access to alternate
10 fuels. Fixed supply reservation fees are generally required, in addition to
11 the commodity cost of gas, in order to contract for and reserve firm gas
12 supplies. In addition, the geographic source of supply, the nature of the
13 supplier's portfolio of gas supplies, and negotiated contract terms must be
14 considered when evaluating the level of supply security. Thus, the security
15 of gas supply is interrelated with the price of gas as well as other
16 components of Piedmont's "best cost" purchasing policy.

17 3) "Flexibility of gas supply" refers to our ability to adjust the volume of a
18 particular supply contract as operating and market conditions change. For
19 example, the demand of firm heat-sensitive customers will vary depending
20 on the weather conditions. Interruptible customers will vary their level of
21 purchases depending on the price of alternate fuels and the demand for
22 product in their own industry. Thus, Piedmont must arrange a portfolio of

1 gas supplies and storage services flexible enough to meet the daily and
2 monthly “swings” in the market place. Contractual “swing rights” are
3 implemented through monthly and daily elections with gas suppliers and
4 through injections into and withdrawals out of storage.

5 4) “Gas deliverability” refers to the ability to deliver Piedmont’s gas
6 supplies at the city gate through reliable transportation and storage capacity
7 arrangements. The interstate pipeline industry has created a complex system
8 of multiple pipeline services and storage service combinations.
9 Transportation arrangements can involve *intrastate* pipeline transportation,
10 interstate pipeline transportation, interstate pipeline storage arrangements,
11 interstate pipeline lateral lines, interstate pipeline pooling services, and
12 interstate pipeline balancing and peaking services. The marketplace for
13 pipeline capacity service is limited, with little to no unused capacity
14 available during periods of high demand conditions such as extreme cold or
15 hot weather conditions. Consequently, it is important that we secure and
16 maintain firm transportation and storage capacity rights to ensure the
17 deliverability of our gas supplies to meet the design day, seasonal, and
18 annual needs of our customers. Pipeline transportation and storage capacity
19 contracts require the payment of fixed demand charges to reserve firm
20 transportation and/or storage entitlements. Piedmont is active in
21 proceedings at the Federal Energy Regulatory Commission (FERC) not only

1 with respect to the level of pipeline charges under these contracts, but also
2 the tariff terms and conditions that apply to these pipeline services.

3 5) "Supplier relations" refers to the dependability, integrity and flexibility of
4 a particular gas supplier. We contract with gas suppliers who have a
5 reputation of honoring their contractual commitments and have proven
6 themselves as reliable suppliers. Conversely, we avoid suppliers which
7 have a reputation of defaulting on contract obligations or who unilaterally
8 interpret contracts to their advantage. We prefer to deal with suppliers who
9 are constantly looking for ways to improve service and offer "win-win"
10 solutions for meeting customer needs.

11 **Q. Please describe the arrangements under which Piedmont purchases gas.**

12 A. Piedmont purchases gas supplies under a diverse portfolio of contractual
13 arrangements with a number of reputable gas producers and marketers. In
14 general, under Piedmont's firm gas supply contracts, Piedmont pays
15 negotiated reservation fees for the right to reserve and call upon firm supply
16 service up to the maximum daily contract quantity (elected either on a
17 monthly or daily basis), with market-based commodity prices. These
18 market-based commodity prices, to which Piedmont's gas supply contracts
19 refer, are published daily and monthly in industry trade publications. These
20 firm contracts may range in term from one month to four years. Some of
21 these contracts are for winter only (peaking or seasonal) service, summer
22 only (peaking or seasonal) service, or 365 day (annual) service. Firm gas

1 supplies are purchased for reliability and security of service. The
2 reservation fees associated with firm gas supplies may vary according to the
3 amount of nomination flexibility built into the contract with daily swing
4 service generally being more expensive than monthly baseload service.
5 Prior to or when existing supply contracts expire, requests for proposals
6 (RFP's) are sent to potential suppliers, their responses evaluated, and firm
7 gas supplies are then contracted with suppliers whose proposals best fulfill
8 Piedmont's "best cost" purchasing policy.

9 Piedmont also purchases gas supplies in the spot market under contract
10 terms of one month or less. These contracts provide less supply security
11 and, as a result, Piedmont relies on these contracts primarily for interruptible
12 or spot markets during off-peak periods when secondary supplies are more
13 abundant and for supplemental system balancing requirements. Because of
14 the nature of spot contracts, these supplies do not command reservation fees
15 and are priced on a commodity basis, generally by reference to an industry
16 index or at negotiated fixed prices.

17 **Q. How does the combination of the five factors described above determine**
18 **the nature of the supply and capacity contracts under your "best cost"**
19 **policy?**

20 **A.** Under our "best cost" policy, we secure and maintain a supply portfolio that
21 is in balance with the requirements of our sales markets. Because our firm
22 sales market must have a secure and reliable gas supply, we meet the needs

1 of this market primarily with long-term firm supply, transportation, storage,
2 and peaking service contracts. The temperature sensitivity of the firm
3 market necessitates that flexibility of supply and storage also be provided.
4 As mentioned earlier, firm gas supply contracts demand a premium,
5 typically in the form of fixed reservation fees. Also, firm supply contracts
6 with flexibility of swing service entitlements will command a higher
7 reservation fee than baseload arrangements. Because our interruptible
8 market is more price sensitive and requires less supply security, we supply
9 this market with off-peak firm gas supply and transportation services when
10 the firm market demand declines and through the purchase of gas supplies in
11 the spot market.

12 In short, before entering into any agreement to purchase gas supply,
13 pipeline transportation capacity, or storage capacity, we carefully consider
14 the requirement for the supply and weigh the five “best cost” factors (price,
15 security, deliverability, flexibility, and supplier relations). A great deal of
16 judgment is required when weighing these factors and to help us exercise
17 this judgment, we keep informed about all aspects of the natural gas
18 industry. We intervene in all major FERC proceedings involving our
19 pipeline transporters, stay in constant contact with our existing and potential
20 suppliers, monitor gas prices on a real-time basis, subscribe to industry
21 literature, follow supply and demand developments, and attend industry
22 seminars.

1 **Q. What is your greatest challenge in applying your “best cost” gas**
2 **purchasing policy?**

3 A. Since most major gas supply decisions require a considerable degree of
4 planning and must be made a year or more in advance of service, our
5 greatest challenge is dealing with future uncertainties in a dynamic global,
6 national, and regional energy market. Future demand for gas is affected by
7 economic conditions, customer conservation efforts, weather patterns, and
8 regulatory policies. In addition, the future availability and pricing of gas
9 supplies will be affected by overall end-user demand, oil and gas
10 exploration and development, pipeline expansion and storage projects, and
11 regulatory policies and approvals.

12 **Q. Please explain the Company’s position regarding the current U.S.**
13 **supply situation.**

14 A. For much of the first decade of this Century, wholesale futures pricing of
15 natural gas reflected by the NYMEX was extremely volatile. Peak pricing
16 for futures contracts occurred in July, 2008 when contracts for gas to be
17 delivered during January, 2009 sold for \$14.516 per dekatherm. Due to the
18 significant and largely unexpected quantities of shale gas that have become
19 available to the market in the last several years, the wholesale futures price
20 of natural gas has declined dramatically. It is Piedmont’s expectation that
21 some volatility will remain in the wholesale market, particularly related to
22 force majeure type events or significant changes in demand, but that the

1 dramatic swings previously seen in the wholesale futures market are not
2 likely to recur with the same regularity or intensity so long as shale gas
3 supplies remain abundant and regulatory policies remain favorable for gas
4 and oil exploration.

5 **Q. Please explain the factors that the Company evaluates in determining**
6 **the pricing basis for its gas supply contracts. Please discuss the various**
7 **pricing alternatives available, such as fixed prices, monthly market**
8 **indexing and daily spot market pricing and describe how supplier**
9 **reservation charges and discounts or premiums from market prices**
10 **enter into the evaluation.**

11 A. The Company has various pricing options available to it when developing its
12 gas supply portfolio. These options include monthly market indexing, daily
13 spot pricing and fixed pricing. Pricing for gas contracted for a term of one
14 month or longer refers to a monthly or daily index as published by industry
15 trade publications. Prices for daily spot deals may refer to a daily index or a
16 negotiated fixed price.

17 The reservation fee the Company pays for each contract in its firm supply
18 portfolio is dependent upon the pricing options chosen and the supply
19 flexibility requirements associated with each contract. Reservation fees are
20 generally lower for base load supplies (purchased at a constant volume for
21 the entire month, season or year) and higher if swing service is required.
22 Reservation fees also vary depending on the type of swing service being

1 provided. Examples of factors which affect the cost of swing service are: 1)
2 the number of days of swing required; 2) the volume of swing allowed; 3)
3 commodity pricing at first of the month indices versus daily spot pricing; 4)
4 first of the month keep whole pricing; 5) next day versus intraday swing
5 capabilities; and 6) location of the supply being purchased.

6 The Company considers its anticipated load and swing requirements under
7 various demand scenarios and the factors listed above and makes a “best
8 cost” purchasing decision.

9 **Q. Please describe how the Company determines the daily contract**
10 **quantity of gas supplies that should be acquired through long-term**
11 **contracts for the whole year, the full winter season and periods less than**
12 **a full winter season.**

13 A. The Company purchases gas supplies on a year-round basis to fulfill its
14 firm requirements including storage injections and to minimize supply costs
15 utilized to serve firm markets. Some of these contracts will escalate in
16 volume during shoulder months and the winter period (November through
17 March) as the Company’s firm requirements increase due to higher demand,
18 thus sculpting year-round contracts to fit seasonal needs. The Company also
19 purchases volumes for the winter period to match its firm transportation
20 capacity entitlements, which also increase during the winter period. Lastly,
21 the Company may purchase short-term city gate peaking supply to fulfill
22 additional firm obligations as the Company experiences peak day firm

1 demand requirements. The Company also reviews low demand scenarios to
2 measure its ability to fulfill its contractual purchase commitments with
3 suppliers.

4 **Q. What process does the Company employ in selecting its firm gas**
5 **suppliers?**

6 A. The Company identifies the volume and type of supply that it needs to fulfill
7 its market requirements and solicits requests for proposals (RFP's) from a
8 list of suppliers that the Company continuously updates as potential
9 suppliers enter and leave the market place. The RFP's may be for firm
10 baseload or swing supply. RFP's for swing supply may be further
11 categorized into pricing based on first of the month indices, keep whole, or
12 daily market indices. Swing supplies priced at first of the month indices
13 command the highest reservation fees because the supplier incurs all the risk
14 associated with market volatility during the delivery period. Keep whole
15 contracts require the Company to reimburse the supplier for the difference
16 between first of the month index prices and lower daily market prices if the
17 Company doesn't take its full contractual volume. Because the Company
18 assumes the volatility risk associated with falling prices, a lower reservation
19 fee is warranted. Lower reservation fees are also associated with swing
20 contracts based upon daily market conditions because both buyer and seller
21 assume the risk of daily market volatility. After forecasting the ultimate
22 cost delivered to the city gate for each point of supply, and evaluating the

1 cost of reservation fees associated with each type of supply and its
2 corresponding bid, the Company makes a "best cost" decision on which type
3 of supply and supplier is best suited to fulfill its needs.

4 **Q. Did the Company enter into any new supply arrangements during the**
5 **review period.**

6 A. Yes. During the review period the Company added new supply
7 arrangements utilizing its normal RFP process described earlier.

8 **Q. Please describe the process that Piedmont utilized and the market**
9 **intelligence evaluated during the review period to determine the prices**
10 **charged for off-system sales.**

11 A. The process and information used by Piedmont in pricing off-system sales
12 depends upon the term of the sale, the type of sale and prevailing market
13 conditions at the time of the sale. For long-term delivered sales (longer than
14 one month), Piedmont solicits bids from potential buyers and awards
15 volumes based on the bids received. For short-term transactions (daily or
16 monthly) Piedmont 1) monitors prices and volumes on the Intercontinental
17 Exchange (Intercontinental Exchange or "ICE" is an electronic trading
18 platform where potential buyers post bids and potential sellers post offers at
19 various locations/areas along the pipelines), 2) talks to various market
20 participants, and 3) for less liquid trading points, estimates prices based on
21 price relationships with more liquid points. The Company will also evaluate
22 the amount of supply available for sale and weigh that against current

1 market conditions in formulating its sales strategy (i.e., if Piedmont has a
2 large amount of supply to sell on a particular day and determines that market
3 demand is low, the Company will be more aggressive in its sales strategy).
4 The Company incorporates all these factors and then initiates its sales
5 strategy.

6 **Q. Did Piedmont make any changes in its gas purchasing policies or**
7 **practices during the period of review?**

8 A. Piedmont did not implement any changes in its “best cost” gas purchasing
9 policies or practices during the test period.

10 **Q. Did the Company take any other action to reduce price volatility for its**
11 **customers?**

12 A. The Company continues to utilize the Company’s approved Hedging Plan,
13 as detailed in Mr. Maust’s Testimony, and storage as a physical hedge to
14 stabilize cost. The Company’s Equal Payment Plan, in addition to the use of
15 the PGA benchmark price and deferred gas cost accounting, also provide a
16 smoothing effect on gas prices charged to customers.

17 **Q. What are some of the other steps Piedmont has taken to manage its gas**
18 **costs consistent with its “best cost” policy during the review period?**

19 A. During the past year, Piedmont has taken the following additional steps to
20 manage its gas costs, consistent with its “best cost” policy:

21 (1) Piedmont has, as more fully described in Mr. Maust’s
22 testimony, actively participated in proceedings before the FERC and other

1 regulatory agencies that could reasonably be expected to affect Piedmont's
2 rates and services;

3 (2) Piedmont has utilized the flexibility available within its supply
4 and capacity contracts to purchase and dispatch gas, release capacity and
5 initiate secondary marketing sales in the most cost effective manner,
6 resulting in secondary market credits of \$4,610,581.36, a 30% increase,
7 compared to last year's secondary market credits of \$3,529,631.76;

8 (3) Piedmont has actively promoted more efficient peak day use of
9 natural gas and load growth from "year-round" markets in order to improve
10 the Company's load factor and reduce average unit costs.

11 **Q. Please summarize your testimony.**

12 A. Piedmont's "best cost" purchasing policy provides ratepayers with secure,
13 reasonably priced gas supplies to meet the requirements of its customers.
14 This policy and Piedmont's practice under this policy have been reviewed
15 and found prudent on all occasions in South Carolina and in the other state
16 jurisdictions in which we operate. Although we believe our policies and
17 procedures are reasonable, we are cognizant of the fact that the natural gas
18 industry is rapidly changing, and we are continuously monitoring our
19 policies and procedures to keep up with, and anticipate, these changing
20 conditions. We have and will continue to work with the Commission and
21 ORS Staff to review current regulations and tariffs and explore possible
22 changes that will better serve our natural gas customers in the future. We are

1 satisfied that our existing policies and procedures are prudent and that they
2 have produced and will continue to produce adequate amounts of reasonably
3 priced gas for our customers.

4 **Q. Does this conclude your testimony?**

5 A. Yes.

CERTIFICATE OF SERVICE

The undersigned hereby certifies that a copy of the attached documents are being served this date via email and UPS Overnight (via email and U.P.S. Overnight) upon:

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This the 4th day of June, 2013.

s/ James H. Jeffries IV
James H. Jeffries IV